

Notice of Non-key Executive Decision

Subject Heading:	Experimental Scheme to Introduce Additional Pay and Display Bays in Hornchurch Town Centre – Fairkytes Avenue, Mavis Grove and Fentiman Way – Request to make permanent
Cabinet Member:	Councillor Osman Dervish
SLT Lead:	Barry Francis - Director of Neighbourhoods
Report Author and contact details:	Diane Bourne Interim Schemes Manager Schemes@havering.gov.uk
Policy context:	Havering Local Implementation Plan 2018/19 Delivery Plan
Financial summary:	The estimated cost of implementation is £0.0125m funded from cost centre, C30010 Parking – Capital Funds
Relevant OSC:	Environment
Is this decision exempt from being called-in?	Yes – Non Key

The subject matter of this report deals with the following Council Objectives

Communities making Havering	[x]
Places making Havering	[x]
Opportunities making Havering	[x]
Connections making Havering	[x]

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Part A – Report seeking decision

DETAIL OF THE DECISION REQUESTED AND RECOMMENDED ACTION

Following a recommendation of the Highways Advisory Committee on 16th November 2021 this Executive Decision seeks approval to:

- (a) considers and approves the Officers recommendations in relation to the feedback received from the feedback forms undertaken at Ward Councillors request in September 2021 in relation to making the experimental Pay and Display bays in Hornchurch permanent.
- (b) agrees to making these experimental Pay and Display bays in Hornchurch permanent along with the implementation of the 'At Any Time Waiting Restrictions'; and
- (c) proceeds to formal advertisement and making of the permanent traffic order.

AUTHORITY UNDER WHICH DECISION IS MADE

Council's Constitution:

Part 3, Section 2.5, paragraph (s) To consider recommendations of the Highways Advisory Committee relating to highways and traffic schemes and to make decisions relating to them.

Part 3, Section 2.6, paragraph (y) Portfolios to be assigned to individual Cabinet Members - Highways & Traffic Schemes.

STATEMENT OF THE REASONS FOR THE DECISION

At its meeting on 16th November 2021 the Highways Advisory Committee ("HAC") considered a report on the results of the experimental scheme which introduced additional Pay and Display parking bays and 'At Any Time' Waiting restrictions in Fairkytes Avenue, Mavis Grove and Fentiman Way (as shown on the plans in Appendix A,B and C) to mitigate parking stress in the area.

The HAC considered the report and recommended that In line with the councils' statutory duties, it has now been recommended the experimental scheme be made permanent.

This executive decision reflects the recommendations of the HAC and adopts the justification for the decision as set out in the report to HAC.

1 Background

1.1 This experimental scheme, introduced in August 2020 was designed to increase short stay parking provisions in and around Hornchurch town centre in an attempt to increase footfall into the shopping area and in turn help our local businesses recover from the Covid-19 pandemic after being flagged for special urgency under the parking exit strategy executive decision. Parking availability has been a key consideration in supporting the high street recovery and the additional parking bays with an hours free on street parking encouraged shoppers to visit and shop in the area.

1.2 Following the completion of an approved design of these additional pay and display bays, a safety audit was undertaken by an external company. The results of this audit were considered and actioned accordingly in the design.

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- 1.3** The experimental proposals introduced twenty nine new pay and display / cashless parking spaces which were installed in early August 2020:
- a) Twelve of the twenty nine parking spaces along with 'at any time' waiting restrictions (Appendix A), were introduced in Fentiman Way
 - b) fourteen parking spaces along with 'at any time' waiting restrictions (Appendix B), were introduced in Fairkytes Avenue and
 - c) three additional parking spaces were introduced in Mavis Grove (Appendix C).
- 1.4 The experimental pay and display bays are in roads just outside the main shopping area and therefore they are within walking distance for shoppers in order to support the local shops and businesses.
- 1.5 In July 2021 Ward Councillors were asked for their support of this experimental scheme to be made permanent and they requested for feedback from affected residents and businesses. As this was an experimental scheme a consultation prior to this scheme being installed was not necessary although a local engagement did take place via leaflets and Council communications.
- 1.6 A feedback questionnaire was sent to local residents and businesses in Fairkytes Avenue, Mavis Grove, Fentiman Way and also Grey Towers Avenue (due to displacement from Fairkytes Avenue) at the request of the Ward Councillors in September 2021.
- 1.7 The results of this feedback is shown in Appendix D, there was a low response rate, in Fairkytes Avenue residents/businesses are more in favour of the bays being made permanent, Fentiman Way had an extremely low response rate and Mavis Grove an no one particular option came out stronger than the other. The low response to the feedback suggests the majority of residents and businesses asked to respond have no concerns or issues with the scheme becoming permanent.
- 1.8 All three of the Saint Andrews Ward Councillors have been made aware of the approval being sought to make this experimental scheme permanent and all three Ward Councillors have confirmed their support for the scheme.
- 1.9 Following on from the recommendation at Highways Advisory Committee on 16th November 2021, this report is recommending to the Lead Member for Environment, in consultation with the Leader of the Council that the scheme be made permanent in order to assist footfall to Hornchurch town centre especially as these on-street bays currently provide an hours free parking.

OTHER OPTIONS CONSIDERED AND REJECTED

No other options were considered'

PRE-DECISION CONSULTATION

The request to convert the experimental scheme which introduced additional Pay and Display parking bays and 'At Any Time' Waiting restrictions in Fairkytes Avenue, Mavis Grove and Fentiman Way permanent was made to members at HAC on 16th November 2021 and it was recommended the traffic orders be made in accordance with this recommendation.

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NAME AND JOB TITLE OF STAFF MEMBER ADVISING THE DECISION-MAKER

Name: Diane Bourne

Designation: Interim Schemes Manager

Signature:



Date: 17/11/2021

Part B - Assessment of implications and risks

LEGAL IMPLICATIONS AND RISKS

The Council has allowed the mandatory 6-months objections period to lapse before seeking a decision on whether or not the experimental order is made permanent and this decision is being taken within 18-months of the order coming into force. Section 9 RTRA 1984 (3) provides that an experimental order shall not continue in force for longer than 18 months.

In making a decision to discontinue the experimental scheme the Council has considered the effectiveness of the scheme in a live setting and taken account of all public representations received during the statutory objection period.

The Council's powers to make an order creating charging for parking on the highway is set out in Part IV of the Road Traffic Regulation Act 1984 ("RTRA 1984")

The Council's power to make an order regulating or controlling vehicular traffic on roads is set out in Section 6 of Part 1 RTRA 1984. Schedule 1 of the RTRA 1984 lists those matters as to which Orders can be made under Section 6. The Traffic Signs Regulations and General Directions 2016 govern road traffic signs and road markings.

Before an Order is made, the Council should ensure that the statutory procedures set out in the Local Authorities Traffic Orders (Procedure)(England & Wales) Regulations 1996 (SI 1996/2489) are complied with.

Section 122 RTRA 1984 imposes a general duty on local authorities when exercising functions under the RTRA. It provides, insofar as is material, to secure the expeditious, convenient and safe movement of vehicular and other traffic (including pedestrians) and the provision of suitable and adequate parking facilities on and off the highway. This statutory duty must be balanced with any concerns received over the implementation of the proposals.

In considering any responses received during consultation, the Council must ensure that full consideration of all representations is given including those which do not accord with the officer's recommendation. The Council must be satisfied that any objections to the proposals were taken into account.

FINANCIAL IMPLICATIONS AND RISKS

The cost of implementation was estimated at £0.0125m which has already included resident/business engagement, signing, lining and advertising of the experimental traffic order. To make permanent as described above and shown on the attached plans would mean an amendment and advertisement of a traffic order, no other costs would be necessary and would be met from the C30010, Parking – Capital Funds budget which at the time of this report has sufficient available budget and was included within the cost estimate.

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This is a standard project for Highways Traffic and Parking and there is no expectation that the works cannot be contained within the cost estimate. There is an element of contingency built into the financial estimate. In the unlikely event of an overspend, the balance would need to be contained within the overall Public Realm Capital budget.

HUMAN RESOURCES IMPLICATIONS AND RISKS (AND ACCOMMODATION IMPLICATIONS WHERE RELEVANT)

The proposal can be delivered within the standard resourcing within Street Management, and has no specific impact on staffing/HR issues.

EQUALITIES AND SOCIAL INCLUSION IMPLICATIONS AND RISKS

The Council has a general duty under the Equality Act 2010 to ensure that its highway network is accessible to all users. Where infrastructure is provided or substantially upgraded, reasonable adjustments should be made to improve access. In considering the impacts and making improvements for people with protected characteristics (mainly, but not limited to disabled people, the young and older people), this will assist the Council in meeting its duty under the Act.

Havering has a diverse community made up of many different groups and individuals. The council values diversity and believes it essential to understand and include the different contributions, perspectives and experience that people from different backgrounds bring.

The Public Sector Equality Duty (PSED) under section 149 of the Equality Act 2010 requires the council, when exercising its functions, to have due regard to:

- (i) the need to eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Equality Act 2010;
- (ii) the need to advance equality of opportunity between persons who share protected characteristics and those who do not, and;
- (iii) foster good relations between those who have protected characteristics and those who do not.

Note: 'Protected characteristics' are: age, sex, race, disability, sexual orientation, marriage and civil partnerships, religion or belief, pregnancy and maternity and gender reassignment.

The council demonstrates its commitment to the Equality Act in its decision-making processes, the provision, procurement and commissioning of its services, and employment practices concerning its workforce. In addition, the council is also committed to improving the quality of life and wellbeing of all Havering residents in respect of socio-economics and health determinants.

BACKGROUND PAPERS

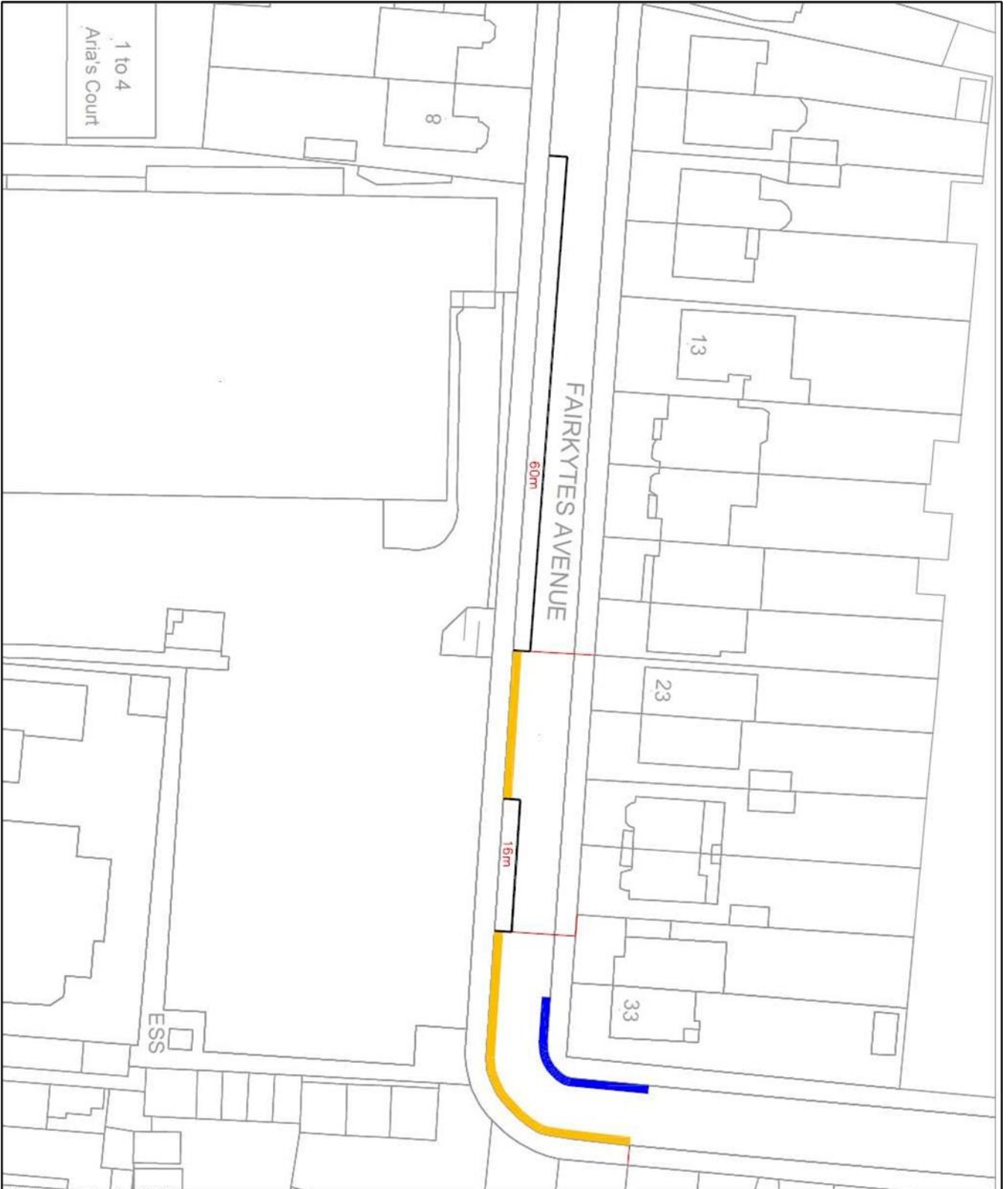
NONE

APPENDICES

Appendix A – Fentiman Way



Appendix B – Fairkytes Avenue



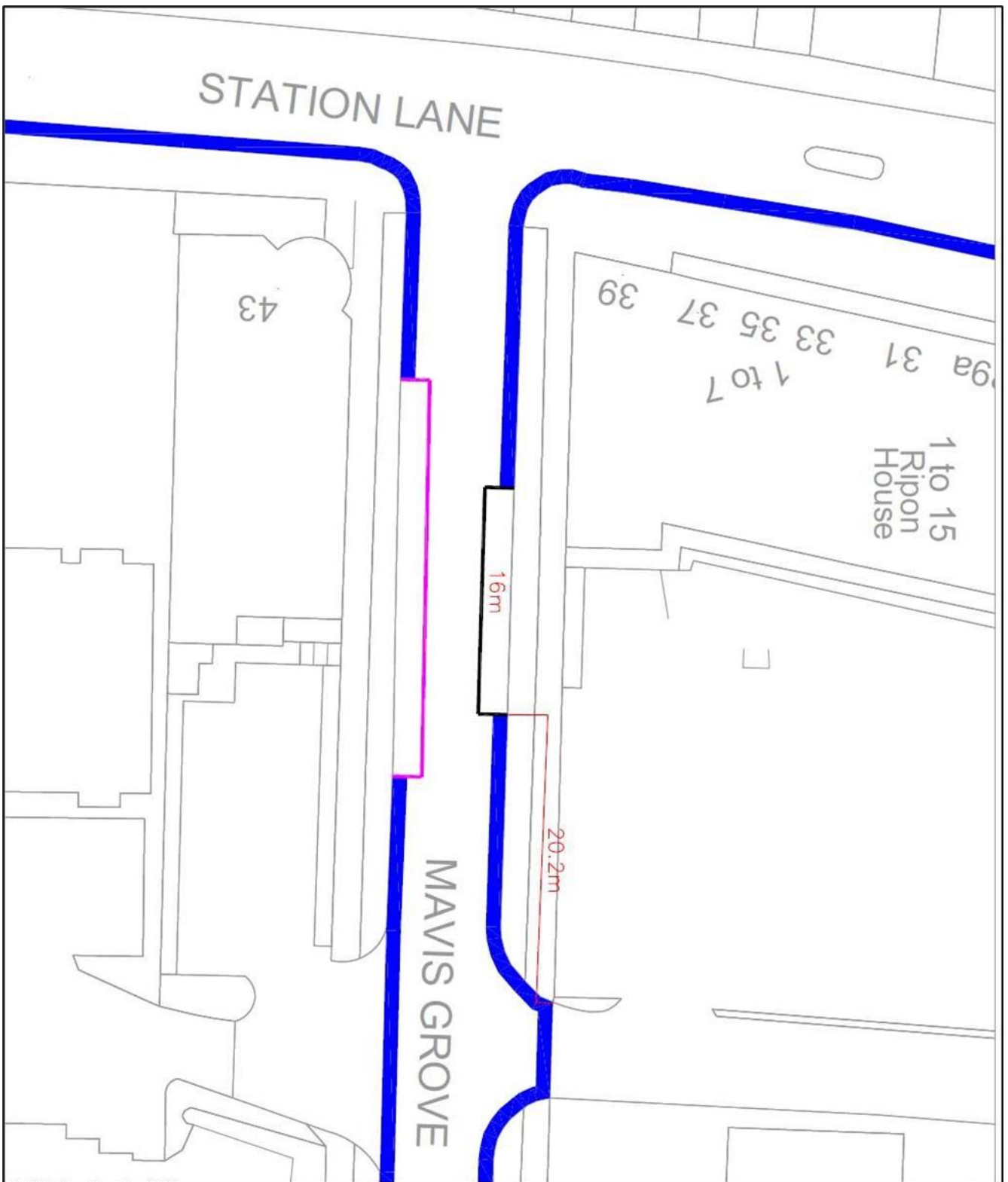
Proposed
'Pay &
Display'
bays

Proposed
'At Any
Time'
Waiting
Restrictions

Existing
'At Any
Time'
Waiting
Restrictions

Haverling	
FAIRKYTES-AVE	
PROPOSED-EXPERIMENTAL	
P&D-WAITING-RESTRICTIONS	
EXPERIMENTAL	
DATE	NO

Appendix C – Mavis Grove



— Proposed
'Pay &
Display'
Bays

— Existing
'Pay &
Display'
Bays

— Existing
'At Any
Time'
Waiting
Restrictions



Haverling
MAVIS-GROVE
PROPOSED-EXPERIMENTAL
P&D-BAYS
EXPERIMENTAL

Scale	1:100
Date	10/10/2018
Author	...
Check	...
Drawn	...
Project No.	...
Site No.	...
Sheet No.	...

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Part C – Record of decision

I have made this executive decision in accordance with authority delegated to me by the Leader of the Council and in compliance with the requirements of the Constitution.

Decision

Proposal

Details of decision maker

Signed

A handwritten signature in blue ink, appearing to read 'Dervish', followed by a long horizontal line extending to the right.

Name: Councillor Dervish,

Cabinet Portfolio held: Cabinet Member for Environment

CMT Member title: Barry Francis – Director of Neighbourhoods

Head of Service title: Nicolina Cooper - Interim Assistant Director Public Realm

Other manager title:

Date:

Lodging this notice

The signed decision notice must be delivered to the proper officer, Debra Marlow, Principal Democratic Services Officer in Democratic Services, in the Town Hall.

For use by Committee Administration

This notice was lodged with me on _____

Signed _____

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